# Discussion of "Commuting Infrastructure in Fragmented Cities" by Olivia Bordeu

Jessie Handbury

Wharton-UPenn

November 15, 2024

#### This Paper

- Political fragmentation limits interstate flows impeding growth (countries, states, municipalities).
  - Trade solution: international cooperation to reduce barriers to trade
  - Urban solution: centralize decision-making power

Question: How does decentralized infrastructure investment impede city growth?

### This Paper

- Political fragmentation limits interstate flows impeding growth (countries, states, municipalities).
  - Trade solution: international cooperation to reduce barriers to trade
  - Urban solution: centralize decision-making power

Question: How does decentralized infrastructure investment impede city growth?

- This paper:
  - 1. Striking spatial patterns of infrastructure around municipal borders within Santiago.
  - 2. Models municipal investment decisions in Allen-Arkolakis quantitative model of commuting.  $\rightarrow$  <u>novel result</u>: establishes optimality of observed network discontinuities
  - 3. Predicts spatial reallocation in counterfactuals with centralized investment decision.
    - $\rightarrow$  unanticipated result: most gains can be achieved via coordination, without additional investment



- 1. What is the main contribution?
- 2. Where and how to sharpen identification?
- 3. Are the distributional impacts an artifact of the model? Are they robust to the lens of reality? (And are they necessary?)

### Contribution

- Builds on Loumeau (2020), who quantifies the role of discontinuities in transport networks in dampening commuting flows.
- This paper: layering political economy of infrastructure investments into QSM
  - Why do we see discontinuities at municipal boundaries?
  - What would the central planner do, and to what effect?

 $\rightarrow$  The answers are not obvious – and impacts extend beyond the boundary!

### Contribution

- Builds on Loumeau (2020), who quantifies the role of discontinuities in transport networks in dampening commuting flows.
- This paper: layering political economy of infrastructure investments into QSM
  - Why do we see discontinuities at municipal boundaries?
  - What would the central planner do, and to what effect?

 $\rightarrow$  The answers are not obvious – and impacts extend beyond the boundary!

- First-order consideration: government objective function
  - Land value seems appropriate target, but model is (necessarily) stylized.
  - What about other public goods?
  - Are there complementarities, e.g., between land use/zoning and commuting infrastructure?

### Contribution

- Builds on Loumeau (2020), who quantifies the role of discontinuities in transport networks in dampening commuting flows.
- This paper: layering political economy of infrastructure investments into QSM
  - Why do we see discontinuities at municipal boundaries?
  - What would the central planner do, and to what effect?

 $\rightarrow$  The answers are not obvious – and impacts extend beyond the boundary!

- First-order consideration: government objective function
  - Land value seems appropriate target, but model is (necessarily) stylized.
  - What about other public goods?
  - Are there complementarities, e.g., between land use/zoning and commuting infrastructure?
- Potential extension/reframe: cooperative "trade" solution
  - Directly target optimal commuting infrastructure without forgoing benefits of decentralized government e.g., inter-municipal cooperation with trading scheme and/or tollway/BRT system

## Identification Threat #1: Endogenous border locations

- What explains border placement?
  - Note: The paper drops any naturally-existing borders (e.g., rivers).
- Scenario 1: Santiago is a federation of pre-existing towns-turned-municipalities.
  - Do municipality centers have strong fundamentals?
- Scenario 2: Areas of Santiago incorporated as municipalities for zoning (or other) purposes.

Suggestion: Loumeau (2020) uses historical French department plan instrument. Results were "qualitatively" consistent. Check robustness of these results to estimated bias.

## Identification Threat #2: Endogenous firm/residential locations

• Commuting disutility (assuming a dispersion of residence-work pair shocks,  $\theta$ ) is identified using cross-sectional commuting flows:

$$\ln L_{ij} = lpha_i + eta_j - heta\,\kappa \mathsf{Time}_{ij} + arepsilon_{ij}$$

- How is this biased by firms locating strategically relative to workers?
  - A firm might locate nearer its "loyal" workers, generating upward bias in commuting elasticity.
  - Or a firm may locate nearer marginal workers, "harvesting" willingness-to-travel of loyals.

Suggestion: check "bottom-line" sensitivity to this parameter

### Identification: Model Quantification

- Validate choices of calibrated parameters with non-targeted moments/parameters
- Run sensitivity analysis to assess which parameters are the most important, and test these.
  - e.g., the implied value of time (common estimand in transportation literature)

Suggestion: Use the discontinuity in infrastructure to identify more than infrastructure elasticity.

- Paper is refreshingly upfront about inability to speak to distributional effects in full GE (the model assumes homogenous income households).
- Yet hard to ignore correlation in counterfactual impacts with ex-ante income sorting patterns.
  - Constrained counterfactual shifts residents to mixed-income and employment to wealthy.
- So there are implicit distributional effects.

### Ex-Ante Sorting Patterns and Counterfactual Adjustments

(b) Socio-economic status

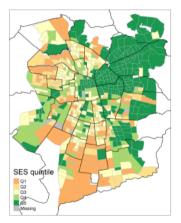


Figure 16: Constrained counterfactual - Changes to the city's population (a) Residents (b) Employment

Employment

-0.38 to -0.0

-0.09 to 0.00

0.08-to 0.04

Question: why does are counterfactual shifts correlated with income sorting?

Population

-0.11 to -0

-0.04 to 0.00

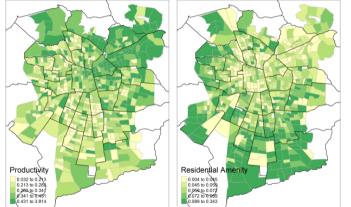
0.0840.0.05

### Ex-Ante Sorting Patterns and Spatial Distribution of Fundamentals

(b) Socio-economic status

SES quintile Q1 Q2 Productivity 03 04 Missing

Figure 13: Exogenous amenities and productivity



The poor live in checkerboard high-amenity locations (Harari, 2024), while wealthy live in high-productivity locations.

#### What explains this spatial redistribution?

This class of models attributes unexplained variation to fundamental amenities and productivity.

- Reality check 1: the residuals contain errors (misspecification, measurement).
  - Consider, e.g., amenities and rents

$$\bar{B}_i = \left(\frac{L_{Ri}}{L}\right)^{\frac{1}{\theta}} q_{Ri}^{1-\alpha} \left(\sum_j (w_j/\tau_{ij})^{\theta}\right)^{-\frac{1}{\theta}}, \quad \text{where } q_{Ri} = (1-\alpha) \frac{L_{Ri}}{H_{Ri}} \sum_j \frac{(w_j/\tau_{ij})^{\theta}}{\sum_k (w_k/\tau_{ik})^{\theta}} w_j.$$

- Is measurement error in rents  $q_{Ri}$ ? Is demand for housing Cobb-Douglas?
- Reality check 2: amenities and productivity are endogenous (agglomeration)

Endogeneity is likely to (only) impact magnitudes, but does misspecification/measurement error impact qualitative conclusions?

### Final Thoughts

- Elegant combination of new tools to address a real-world issue.
  - Demonstrates downside of the municipal fragmentation that characterizes cities worldwide.
  - Proposes cooperative solution, akin to international environmental and trade policy.
- For submission,
  - Highlight optimal policy contribution that builds on Loumeau (2020).
  - Write/submit carefully to avoid identification hawks and QSM skeptics, or address them directly!

#### Smaller Questions

- 1. Are construction costs identical at different parts of the city? Presumably they vary with land costs at least.
- 2. How are the multiple equilibria of traffic flows determined? (Is this part of the Allen-Arkolakis magic?)
- 3. Is excluding borders that coincide with geographical faults (e.g., rivers) problematic, since these may need even more infrastructure investment?
- 4. Is the bilateral commuting cost index (viii) jointly implied by the travel demand (iii) and edge-level commuting costs (ix)?
- 5. In the optimal equilibrium local to the observed equilibrium, or is it globally optimal? Doesn't the Nash bargaining imply multiple equilibria?
- 6. Is trip-chaining important in the routing decision? Are route's connected edges or is it a selection of each edge? Also: won't investment create new routes that have zero weights? How is that handled?

### Smaller Suggestions

- 1. Demonstrate how the predictions of the model vary with different distributions of exogenous productivity/amenities; land share of utility and production; elasticity of residential and employment flows.
- 2. Add some facts up front?
- 3. Should we weight road density within a neighborhood the same as the density of main arteries? Alternatively, should we calculate road density per resident/employee?
- 4. Identification: could these facts be reconciled with a different model that would have substantively different predictions for the centralized counterfactual?
- 5. It seems odd that the 2 parameters you claim are the most important are taken from other papers (floor space share of production housing share in utility).
- 6. How restrictive is the assumption of fixed residential/commercial land supply (it's fairly realistic in the U.S. for example).